Compensation Guidelines For the Year 2019 Clergy and Deacons

East Central Synod of Wisconsin, ELCA

Presented by the Compensation Guidelines Committee and the Synod Council and Synod Assembly of the East Central Synod of Wisconsin - ELCA

II.	ANNUAL UP	DATE	3
III.	MINISTRY C	OST SUMMARY SHEET (Pastors and Deacons	
	Schedule I	Base Compensation	4
	Schedule II	Housing	
	Schedule III	Social Security Allowance for Pastors	6
	Schedule IV	Social Security for Deacons	6
	Schedule V	Health, Pension and other Benefits	
		Ministry and Professional Expenses	
IV.	TABLES FOR	R BENEFITS AND BENEFITS SUMMARY	10, 11
		xpenses	
		*	
App	pendixes		
Α.	BASE (Basic (Compensation)	13
		OUITY AND HOUSING ALLOWANCE DESIGNATION & FORMS	
		L LEAVE	
D.	OTHER PAST	FORAL SERVICES (Supply, Visitation, etc.)	20
Into	ormation about (Church Musicians and Support Staff	
		CHURCH MUSICIANS	
F.	SUPPORT ST	AFF	23-24

I. RATIONALE

This report on compensation is an update of last year's *Salary Guidelines for Clergy, Deacons and Other Lay Professionals, East Central Synod of Wisconsin*. It is suggested that those who are responsible for the compensation of Pastors, Deacons, and church musicians use this report as an aid in determining what a fair and equitable compensation for church workers is. For convenience, Appendices E & F contain a starting point for discussion on church musicians and support staff. In addition to this report, congregations may wish to consult other publications on compensation for church workers.

Congregations believe and trust in their Pastors and church workers. Pastors and church workers love their ministries and congregations. Matters of compensation should never become adversarial and harm the good relationship that exists in most parishes.

As congregations and church workers prepare their budgets for the coming new year, these guidelines would offer a few suggestions or principles that have guided this report. They are:

1. **The Mutual Ministry Principle:** Lutheran theology affirms that ministry belongs to the whole body of Christ. It is strongly recommended that each congregation establish a Committee to review and appraise the congregation's ministry. As part of the review of the congregation's ministry, it is important that the congregation makes clear its expectations of its pastor(s), Deacons (together referred to as rostered staff) and other staff. Rostered staff and other staff must make clear their expectations of the congregation.

Evaluation (by the Personnel Committee, Evaluation Task Force, and/or Church Council, etc.) is strongly recommended. Formal evaluation should be given at least annually. Healthy congregations provide a number of avenues for ongoing dialog and evaluation of the pastors and staff.

Congregations are encouraged to establish a staff support committee (commonly called Pastor-Parish Relations committee or Mutual Ministry committee) to provide support to the pastor/other staff and to maintain an open and honest dialogue between them and members of the parish. This committee's work is confidential and therefore should not be a part of the compensation setting process.

When it comes to compensation everyone worries about money! Pastors and church workers worry about their finances in the same way that church boards worry about funding their budgets. Should matters of compensation become irritants, it is important to seek qualified help. When problems arise, either for the congregation or the church worker, consult the Bishop's Office for help and guidance.

- 2. The Information Principle: Guidelines or recommendations can be useful only if they are understood. Those responsible for compensation in the parish need good, reliable information. Hopefully, this report can fill such a need. As congregations work through this report, they will learn more about what is expected and necessary for good compensation planning. It is also recommended that congregations stay current with the tax laws and recent changes in the tax laws. Sound tax strategies and planning can maximize the compensation of church workers.
- 3. The Cost of Ministry Principle: Like any other organization or business there are additional costs above and beyond compensation which have to be factored in. Often referred to as "overhead," these costs can include such things as professional expenses, worker compensation insurance, car reimbursement, medical and pension plans, etc. as the overhead that goes along with having people on staff. The cost of ministry is substantially higher than the compensation that church workers receive.

When preparing a budget, congregations are urged to separate these "overhead" costs of ministry from the compensation directly paid to church workers.

All guidelines have limitations. Every issue of compensation cannot be determined or settled in this report. Congregations, Pastors and Deacons are encouraged to talk and negotiate with each other as mature Christian brothers and sisters. It is hoped that these guidelines will serve as an aid for such dialogue.

II. ANNUAL UPDATE

There are no significant changes in policy contained in this year's guidelines. Financially, the compensation amounts were adjusted by an increase of 3.0%. Other financial components (books, housing, etc.) were not adjusted. Appendix D & E have changes.

III. MINISTRY COST SUMMARY SHEET (In the left hand column is the schedule number on which more information may be found for that line item.)

Sched. I	Base Compensation	
Sched. II	Housing	
Sched. III	Social Security Allowance	
Sched. V	Health, Pension and Other Benefits	
Sched. VI	Ministry & Professional Expenses.	
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TOTAL		
AND DEA	CONS	
Sched. I	Base Compensation	
Sched. IV	Social Security (congregation's portion)	
Sched. V	Health, Pension and Other Benefits	
Sched. VI	Ministry & Professional Expenses	
contains a bi	es to help complete the calculation for this worksheet are on the pages that follow. Each of ief explanation of the synod guidelines and related IRS or other regulations. As you complete bring your resulting numbers forward to this summary page.	
Time Agree	ment	
Page 8, 13	Number of Weeks: Continuing Education	
9, 13	Vacation (Including Sundays)	
9, 13	Paid Parental Leave	
,	Maternal	
	Paternal	
8, 25	Sabbatical	
0, 23	Sauvaucai	
	Number of Days:	
9, 13	Sick Leave	
9	Designated Holidays	
-	•	
9, 13	Personal Leave	
	Each Week:	
9	Weekly Time/Day off	

See Page 9 for an explanation of the components of the Time Agreement.

See Appendix D for calculation of additional dollars to be budgeted for the cost of the Time Agreement.

Schedule I Base Compensation

Base Compensation for years experience	
Additional Factors (See below):	
Education	
Responsibilities and Conditions of Service	
Merit	
Other	
TOTAL (Bring to summary form)	

Base Compensation

The Base Compensation is based on the number of years of experience the pastor has. At a minimum, the base compensation must be at least an amount within the range shown in the table on page 13. Exceeding the amount shown in the table is acceptable and common, based on the additional factors listed below.

Congregations are encouraged to make a one-time new clergy education loan re-payment for your pastor as outlined on page 13** of these guidelines.

Additional Factors

The basic compensation guidelines have made no allowance for additional factors which may need to be considered in providing fair compensation for your Pastor(s)/(s)/DEACON(s). When constructing a compensation package you should consider the following additional factors which affect compensation. Such factors might include:

Education:

- a. Advanced Degree.
- b. Second career experience Congregations are encouraged to recognize the previous work experience of second career church workers. Congregations may fully or partially recognize previous experience in determining the base compensation, but some credit should be given in computing compensation.

Responsibilities and Conditions of Service:

- a. Two (or more) point parish.
- b. Senior Pastor with staff.
- c. Size or work load Some congregations have special situations which merit increased compensation. Some church workers carry heavy workloads which merit increased compensation. Normally, however, a congregation should increase the staff, rather than the compensation when the work load becomes too great for an individual.

Merit:

- a. Exceptional work.
- b. Outstanding Community Service / Involvement

Congregations are free to determine which of the above factors deserve increases in the base compensation. There may be other factors which have not been considered in this report.

Schedule II Housing (Pastors only)

Complete appropriate section:

No Parsonage

Appx B 1. Housing Allowance. Minimum \$12,000, with higher expectations (see a. below) in certain geographic areas in the Synod. (Bring to summary form)

OR

Parsonage Provided:

- a. Utilities & Maintenance (ONLY if paid directly to pastor).....
- b. Furnishings allowance for parsonage (ONLY if paid directly to pastor)......
- c. Housing Equity....._______

Housing Allowance (Bring to summary form)

Housing Provisions (Note: Deacons are not included in this component.)

It is our goal that the housing portion of the compensation package treats Pastors equally, no matter whether they have their own homes, or live in a parsonage. Appendix B has a worksheet to help you calculate the necessary figures, which are based on the housing portion of the compensation package being calculated to be 30% of the base compensation of the Pastor.

Four housing alternatives are considered below:

- a. **Housing Allowance** Some congregations provide their Pastors with a housing allowance in place of a parsonage. This figure should reflect the realistic fair rental value of a home in the community, and would normally include such costs as insurance, utilities and taxes. A minimum cash payment of \$12,000 is required for a housing allowance when a parsonage is not provided. See Appendix B for the appropriate forms to set this up. (See Appendix E for information on the IRS and the housing allowance and what your congregation must do to properly designate a housing allowance for your Pastor.)
- b. **Parsonage** When a parsonage is provided, the congregation should pay for utilities and maintenance. (For tax purposes it is usually to the pastor's advantage if items like utilities, maintenance, etc. be paid for directly by the congregation rather than to the pastor and then the pastor paying these expenses.) In addition, the synod expects that congregations provide the Pastor with an "equity" allowance. See below.

The **Housing Equity** - An equity allowance is placed in a separate category in Portico's pension plan for the Pastor who may use this money for a down payment on a house at a later time. This provision makes home ownership possible for Pastors who are retiring or moving to a new call where a parsonage is not provided. The equity allowance can also provide a down payment to the widow or widower of a Pastor who needs to vacate the parsonage, due to the arrival of the new Pastor.

The ELCA recommends that either 3% of the Pastor's total compensation or 5% to 10% of the base compensation be designated and set aside as equity allowance. Regardless of which figure is chosen the congregation and Pastor need to negotiate a figure that is mutually acceptable to both. This amount requires a minimum of \$2,025 per year for Pastors living in a parsonage.

c. Clergy Couple Housing Compensation - Each person of a clergy couple is entitled to the same housing allowance ordinarily provided a pastor who is not married to a pastor. Both pastors in a clergy couple are to receive a housing allowance. Each pastor's pension and benefit contributions are based on base compensation, plus self-employed Social Security offset, plus 30% when a parsonage is provided. When cash housing allowances are provided, the contributions for each pastor are based on the total of base compensation plus housing allowance(s).

This guidance relating to Clergy Couple Housing Compensation is offered to assist congregations and clergy couples at arriving at an equitable solution to compensation for both parties of a clergy couple and the congregation or congregations involved. It represents current ELCA policy and practice as expressed by the Division for Ministry, ELCA, and as endorsed by the Conference of Bishops and this Synod. Individual circumstances relating to Clergy Couple Housing Allowance will vary from time to time. It is important that congregations extending a call or calls to clergy couples develop a compensation package, including a housing allowance for each member of the clergy couple, in consultation with the Office of the Bishop, the clergy couple involved, and the appropriate representatives of the congregation or congregations involved. Congregations presently served by a clergy couple may wish to seek guidance and counsel in matters relating to housing allowance from the Office of the Bishop as part of its annual compensation review practice.

Schedule III Social Security Allowance- Pastors (See Schedule IV for DEACONs, below)

Sched. I	Base Compensation from Schedule I	
Sched. II	NO PARSONAGE: Housing from Schedule II	
Sched. II	PARSONAGE: Housing from Schedule II	
	PARSONAGE: Fair rental value of parsonage (see below)	
	Social Security Taxable Amount (Approximate)	x .0765
	Social Security Allowance (Bring to summary form)	
Social Sec	urity Allowance (Note: Deacons are not included in this component.)	

Your pastor is regarded by the IRS as self-employed in regard to social security taxes. This means that they pay the selfemployment tax and in effect have to pay both the employers and the employee's portion of what most of us know as the social security tax. Therefore, congregations should pay a Social Security Allowance. It is taxable income, yet it acknowledges the pastor's special tax situation.

Parsonage Fair Rental Value: In addition to any cash paid to the pastor for items listed in Schedule II, the fair rental value of a parsonage must be included by the pastor when figuring the amount of social security (self-employment) tax. The fair rental value is what the congregation would be willing to rent the dwelling in which the pastor lives to anyone else other than the pastor. There are many ways in which this may be determined, however, the method most commonly used is to approximate it at 30% of the pastor's base compensation. (i.e.: Multiply the base compensation by 1.3.)

General Comments on Social Security (Self-Employment Tax/FICA/Medicare)

Because the Social Security contribution changes from year to year, adjustments may need to be made annually.

a. Self-employment Tax (Pastors pay this entire amount)	15.30%
b. Employee part of Social Security Tax (What most people pay for Social Security).	
c. Difference that pastor's pay over and above most people	<u>7.65%</u>

Schedule IV Social Security - DEACONs (Congregation's portion)

Base Compensation from Schedule I	
Combined FICA and Medicare rate, subject to federal limitationsx	.0765
Congregation's portion of Social Security (Bring to summary form)	

Deacons pay Social Security taxes in the same manner as the vast majority of the American public. They pay 1/2 of the cost of the tax which is withheld from their pay check and the congregation as their employer pays the other half to the IRS. This schedule determines the cost of the half of the tax which the congregation must pay to the IRS.

Social Security is a combined tax which includes a FICA and a Medicare portion.

Schedule V Health, Pension and other Benefits

Social Security Taxable amount from Schedule III or IV	
Tax Sheltered Annuity Payments (TSA), if any	
Base amount for Portico and other Benefits Table	

Portico Pension and Benefits Plan

Please go to the Portico website for the Pension and Medical Insurance rates in effect for 2018 (https://employerlink.porticobenefits.org/Home/Resources/Calculators.aspx). 2019 rates will not be available until late 2018. Please make sure that you use 2018 rates when calculating this expense. (These rates may be found by calling 800/352-2876 or visiting the Portico website above)

- a. Portico's Platinum, Gold, Silver, and Bronze plans include medical, dental, and pension coverage. The rates are determined annually by Portico. It is expected that congregations will include coverage for both Pastors and their families. In some cases Pastors may elect to unbundle coverage for a working spouse who is covered by another medical plan.
 - Congregations are permitted to contribute extra monies to the pension portion of the Portico Plans. These contributions are tax sheltered and can be used to enhance compensation without encumbering increased tax liability.
- b. Clergy Couple Medical If both spouses are members of Portico's Pension and Other Benefits Program, Portico should be consulted and will calculate the amount of the premium each congregation should pay. Please see page 12 "Sponsoring Couples, Health Coverage."
- c. Medical Insurance Savings: Each congregation's and Rostered Leader's (Pastor/Deacon) situation is unique. From time to time congregations may have Rostered Leaders which, for whatever reason, do not need this coverage. If the Rostered Leader does not require coverage, it is recommended that the congregation split the single coverage 50%/50% between the congregation and the Rostered Leader. The 50% paid to the Rostered Leader can be in the form of alternate pension per IRS guidelines or other options agreed upon by congregation and Rostered Leader. The congregation is advised to keep their 50% in the budget and in an account in case the situation of the Rostered Leader changes and would require medical coverage. This plan does not reflect the additional cost the congregation would be required to cover if the Rostered Leader requires coverage for a spouse or family coverage.

Schedule VI Ministry and Professional Expenses - Pastor/DEACON/ Automobile Allowance a. Option 1 (Flat Fee Allowance) Or b. Option 2 (Reimbursement per Mile) Continuing Education Books, Journals, etc. Other Total Ministry & Professional Expenses (Bring to summary form)

Automobile Allowance

Option 1. Flat Fee allowance.

Under this option, congregation should reimburse their professional leaders with a flat fee allowance based on:

- a. The setting of the parish. (Often rural parishes require more miles of their pastor than do urban parishes.)
- b. The past year's experience of miles driven for the congregation
- c. Depreciation of the car and reasonable maintenance costs.
- d. Under this method, the allowance is taxable income to the person, and the expenses they incurred are deductible on Schedule A only to the extent that they exceed 2% of adjustable gross income.

Option 2. Reimbursement per Mile

Under this option, the congregation should reimburse their professional leaders for auto expenses on a per mile basis. (See www.irs.gov or use a search engine like www.google.com and search for "Standard Mileage Rate.")

- a. The 2018 IRS rate is \$.545/mile. Please use the 2019 rate, for 2019.
- b. Reimbursements should be paid monthly.
- c. Under this method, the reimbursement is not taxable income for the person.

Continuing Education

Two weeks, including Sundays, must be allowed at a minimum for continuing education. The Letter of Call includes provision for continuing education. \$900 per year is a minimum base. Due to costs for housing, transportation, etc., that accompany continuing education opportunities, a higher figure should be considered. The Letter of Call states that continuing education funds may be accumulated for up to three years. Continuing education funds not spent at the end of a pastor's call are lost.

Books, Journals and other Published Resources

An amount of \$400 per year is recommended. This amount is to be a reimbursement allowance, and is to be based only on actual expenditures. Books, etc., purchased become the pastor's property. Please also note that many congregations add this to the amount for Continuing Education and permit the pastor to spend the total amount on continuing education, should that be the pastor's wish.

Other Ministry and Professional Expenses

- a. Congregations are also strongly encouraged to budget financial support and time for the rostered staff and spouses' retreat, spouses' retreat and Synod Theological Conference. This should be a minimum of \$425, available to the pastor/Deacon only if used. Whether the time off is taken from "continuing education" or "additional time away" needs to be determined with the congregation's other staff and council.
- b. Malpractice-Liability Insurance. It is strongly recommended that each congregation review its overall insurance coverage annually, giving careful attention to this and other liability areas. Congregations are recommended to provide this coverage for all church workers. Please remember that this applies to volunteers as well as staff.
- c. Sabbatical leave. Sabbatical leaves are encouraged to provide an opportunity for the pastor to have an extended period of time for personal enrichment, study, spiritual growth, travel, skill development and/or research. This is the adopted policy of the Evangelical Lutheran Church in America and the East Central Synod of Wisconsin for all congregations. Congregations are asked to adopt a sabbatical leave policy at the earliest opportunity. A more complete explanation of the Sabbatical Leave is provided in Appendix C of these Compensation Guidelines.
- d. Other Professional Expenses Congregations should reimburse the Pastor and all church workers for expenses incurred in the performance of their duties. Some examples would include the fees charged for the Professional Leadership Conference, Synod Assembly, Official meetings, parking costs, professional association dues, telephone, etc.

Time Agreement - Vacation and Leave Time

a. Vacation

Pastors are to receive a minimum of four weeks' vacation each year. These weeks include Sundays. Legal holidays are not considered vacation days. Congregations should encourage their pastors to use their vacation. Consideration is encouraged to grant additional weeks of vacation with longer terms of ministry.

Deacons: It is recommended that vacation for Deacons be on the following basis:

1 Year 2 Weeks 2 Years 3 Weeks 3+ Years 3 Weeks or more

When a pastor's or Deacon's services are required on recognized holidays, time off with pay may be taken at another time which causes minimum disruption to the congregation.

Special circumstances may require that the professional leader and church council negotiate the carrying over of unused time into the following year. Time spent in outdoor ministries and retreats with congregation youth and family groups or work on synod or churchwide committees should not be considered vacation time or educational leave when it is part of the congregation's local program of ministry or ministry through synodical or churchwide structures. At least one full day free of church leadership responsibilities is to be granted each week. (See "b" below.) Parish emergencies may require a change in schedule from time to time.

Many congregations choose to grant one or more Sundays or weekends to their pastor as personal time beyond the vacation agreement.

At the time of a First Call, out of care for our pastors:

- 1. A model of weekly time off is expected to be worked out between the congregation, the candidate, and the Bishop; and
- 2. A First Call for a full-time pastor that offers less than one full day off per week, four weeks paid vacation, and two weeks continuing education leave will not be signed by the Bishop.

b. Weekly Time/Day Off

For the health and well being of both pastor and congregation, it is important for the pastor to have some uninterrupted time and space each week to devote to personal and family life. Certainly this calls for a full day off each week. In addition, other blocks of free time are necessary and desired.

Church work can involve a great deal of time on evenings and weekends. Pastors and congregations are encouraged to find creative ways to schedule ministries and meetings so that the evenings and weekends are not always filled. They will also need to work together to find ways to handle parish emergencies when the pastor is benefiting from time off. One resource that many in ministry have found valuable in these areas is the work of Roy Oswald and others at the Alban Institute. For more information, please visit or call the Synod Resource Center, or contact Alban at (800) 486-1318 or www.alban.org

c. Other Time Off

Concerning sickness or disability, congregations need to consult the Pastor's "Letter of Call" or the Deacon's "Letter of Appointment". These letters will determine the conditions of compensation during illness or disability.

Regarding parental leave this report recommends that mothers be granted six weeks leave with full pay, and that fathers be granted two weeks leave with full pay. Parents who are adopting children should be granted the same amount of leave time. Parental leave may also be granted at other times, e.g. during times of severe illness, trauma, or death. Congregations are encouraged to establish a policy of emergency leave, before an emergency arises.

Full-time vs. Part-time

The components of compensation listed above (pages 4 through 10) assume full time work. In the case of less than full time work, it is encouraged that for those people who work 20 or more hours a week that the pension and medical benefits be extended to them. Vacation time would be adjusted proportionally based on the ratio of part-time hours to full time hours.

IV. TABLES FOR BENEFITS & BENEFITS SUMMARY

ELCA Portico PLANS

The rates for participation in the ELCA Portico Plans change each year. In 2015, ELCA-Primary health benefits expanded from one to four options. Each is designed to compare to the "metallic" plans found on the new insurance exchanges created by health care reform. Please use the calculators on their website to determine insurance costs: https://employerlink.porticobenefits.org/Home/Resources/Calculators.aspx

Any questions should be addressed to them directly at 800/352-2876. (Their website is https://porticobenefits.org)
These rates are determined as a percentage of defined compensation, which includes the base compensation, housing, Social Security allowances and TSA (if applicable). For those who live in a parsonage, housing is figured at 30% of the sum of base compensation plus Social Security allowance. You may arrive at the amount upon which these benefits are based by using the Compensation Guidelines Worksheet and working toward the line on Schedule V (on page 7) labeled Base amount for Portico's Pension and other Benefits Table.

Sponsoring couples

Benefits for couples in ELCA church service

When couples are sponsored in Portico's Pension and Other Benefits Program (by the same or different congregation or organization), each employer will make contributions for their participation in the

Health Benefits Plan; Regular Pension Plan; Survivor Benefits Plan; and Disability Benefits Plan.

Monthly billing for coverage Each employer(s) is billed monthly for coverage.

Pension, survivor and disability coverage — Pension, survivor and disability coverage is fairly straightforward. Each employer is billed a percentage of each spouse's annual defined compensation for these benefits. By doing so, the appropriate amounts are set aside for future pensions for both spouses and in case of disability, or for the beneficiaries' needs in case of death(s). In addition, each employer is billed a small fee for administrative expense and for retiree support.

Health coverage — Couples are considered as one family for the sake of fulfilling deductibles and out-of-pocket expenses under the ELCA Health Benefits Plan. Contact Portico for each employer's appropriate share of the total coverage cost.

Retired members and others continuing coverage

Retired members make their own contributions for Portico health coverage (and for their eligible dependents). A portion of the contribution may be paid by Portico for members who participated in a predecessor health plan.

Coverage continuation members include pastors, rostered laypersons and lay employees (or their eligible dependents) who continue health, lump-sum survivor or disability benefits coverage under the program when on leave from call, upon separation from service, or other status causing loss of eligibility.

NOTE: For ELCA Portico-Primary health benefit coverage continuation rates, visit myPortico or contact the Portico service center.

PROFESSIONAL EXPENSES

- 1. Automobile Expenses: a. Monthly Allowance, as agreed upon by congregation/parish professional.
 - b. Cost per mile reimbursement at IRS rate. 2018 = \$.545/mile.

Please see <u>www.irs.gov</u> or use a search engine like <u>www.google.com</u> and search for "2019 Standard Mileage Rate."

- 2. Continuing Education: \$900 per year. Continuing education time of two weeks per year, which may be accumulated up to six weeks over a three year period.
- 3. Professional Books and Journals: \$400 per year.
- 4. Insurance, et. al.: includes malpractice and worker comprehensive coverage.

LEAVE TIME

- 1. Continuing Education: Two weeks per year, this may be accumulated up to six weeks over a three year period.
- 2. Regular vacation: Minimum of four weeks with Sundays per year. Additional Sundays may be granted.
- 3. Sick leave: Full compensation until ELCA Disability Plan takes effect. See Letter of Call or

Appointment for specific details.

4. Parental leave: Maternal = 6 weeks with full compensation.

Paternal = 2 weeks with full compensation.

5. Personal leave: As mutually agreed upon.

APPENDIX A

BASE (BASIC COMPENSATION)

The Compensation for Pastors and Deacons for 2019 is as follows:

				Deacons	
Service	Pastor	Deacons /w	Deacons /w	w/Qual/Exp	** Congregations
Years	Base	Masters	Bachelors		are asked to give
10010	Duoc	Mudicio	Buomoro		serious consideration
New Grad **	38,324	36,508	34,586		to making a gift of up
1	39,090	37,068	35,117		to \$5,000 to help pay
2	39,855	37,627	35,646		off any new Pastor's
3	40,620	38,186	36,177		educational loans. The
4	41,385	38,747	36,706	,	money should be
5	42,151	39,306	37,238		repaid directly to the
6	42,837	39,807	37,712		loaning organization.
7	43,524	40,309	38,187	33,945	
8	44,210	40,811	38,663	34,367	
9	44,896	41,312	39,138	34,789	
10	45,582	41,814	39,613	35,212	
11	46,173	42,245	40,023	35,575	
12	46,764	42,679	40,432	35,940	
13	47,355	43,111	40,842	36,304	
14	47,947	43,543	41,252	36,668	*1 Deacons in this
15	48,538	43,975	41,661	37,032	category who have the
16	49,044	44,346	42,012	37,344	qualifications and/or
17	49,551	44,716	42,363	37,657	experience for the
18	50,058	45,087	42,713	37,968	position but do not
19	50,565	45,457	43,065	38,280	have a college degree.
20	51,072	45,828	43,416	38,592	Theological training is
21	51,505	46,144	43,715		one of the requirements
22	51,938	46,640	44,015	39,125	for a Deacon.
23	52,370	46,777	44,315	39,391	
24	52,803	47,094	44,614	39,658	
25	53,237	47,410	44,915	39,924	
26	53,669	47,726	45,215	40,191	
27	54,102	48,043	45,515	40,457	
28	54,534	48,359	45,813	40,722	
29	54,968	48,676	46,113	40,990	
30	55,401	48,992	46,414		Please note that these
31	55,833	49,309	46,714		are base salaries.
32	56,266	49,624	47,012		Remember to carefully
33	56,699	49,942	47,312		consider the additional
34	57,132	50,258	47,613		factors listed on page 4
35	57,565	50,575	47,914		of the guideline when
36	57,997	50,890	48,212		determining the base
37	58,431	51,207	48,512		compensation.
38	58,863	51,524	48,812	43,388	
39	59,296	51,841	49,112	43,656	
40	59,726	52,156	49,411	43,921	

^{3% 2019} Recommended Base Compensation Table Increase.

APPENDIX B

HOUSING ALLOWANCE

The housing allowance which you pay your Pastor in cash and the housing allowance the IRS allows your Pastor on an income tax return might not be the same number. The reason for this is that the IRS includes more expense items when calculating a housing allowance than the absolute minimum items these guidelines mention (insurance, utilities and taxes). The following information is extracted from a Portico information sheet. To get more complete information, please contact Portico (800/352-2876 or www. porticobenefits.org). They also have available a free Minister's Guide for Income Tax which your Pastor can request.

Federal income tax laws allow Pastors to exclude from gross income a housing allowance that is designated by the congregation or church organization. This applies to Pastors living in a church provided parsonage or in a home owned or rented by the Pastor. It is important to note that a housing allowance can be excluded *only if it is officially designated* as such in a resolution, meeting minutes or budget before payment is made.

A housing allowance may be based on the value of a furnished home (parsonage) provided by the congregation or an amount paid to the Pastor within certain guidelines. The amount of housing allowance that can be excluded from taxable income is always the *smallest* of the following three amounts:

The amount, officially designated in advance, as "housing allowance," by the Pastor's congregation/church organization as housing allowance; **OR**

The amount spent for the Pastor's primary residence (down payment, mortgage principal and interest, utilities, taxes, insurance, furnishings, maintenance, etc.); **OR**

The fair rental value of the Pastor's home including furnishings and cost of utilities (owned or rented).

Some IRS allowed expenses typically incurred by Pastors owning or renting their own home:

Down Payment

Housing loan interest and principal

Real Estate commissions, escrow fees

Property Taxes

Homeowner's insurance

Personal property insurance on contents

Umbrella liability insurance

Structural maintenance and repair

Landscaping, gardening and pest control

Furnishings (purchase, repair, replacement)

Decoration and redecoration

Utilities (gas, electricity, water) and trash collection

Local Telephone expense (base charge) – land line

Note: Cell phones used for work may be deductible on your personal taxes.

Homeowner's association dues/condominium fees

Monthly rent payments

Some IRS allowed expenses typically incurred by Pastors living in a parsonage

Utilities (gas, electricity, water) and trash collection

Local telephone expense (base charge)

Decoration and redecoration

Structural maintenance and repair

Landscaping, gardening, and pest control

Furnishings (purchase, repair, replacement)

Personal property insurance on pastor-owned contents

Umbrella liability insurance

HOUSING EQUITY AND HOUSING ALLOWANCE DESIGNATION

The housing portion of the compensation package is suggested to equal 30% of the Pastor's base compensation, with a minimum requirement of \$12,000. The forms below will help you calculate the amount for your Pastor. There are separate forms depending on whether your Pastor lives in a parsonage or his/her own home. Please bring the resulting number to schedule II, page 5.

No Parsonage:

It is suggested that you enter 30% of the Pastor's base compensation into line 1 of Schedule II (page 5). It is required that you enter at least \$12,000.

Parsonage Provided:

The goal of this calculation is to determine the amount of the housing equity number for the Pastor staying in a parsonage.

To calculate the housing equity number for a Pastor staying in a parsonage you will first need to determine the fair rental value of the parsonage. The fair rental value of the parsonage is what the congregation could reasonably expect to rent the parsonage for to someone else. There is any number of ways that this can be determined. Two easy methods to approximate fair rental value include:

Ask a local realtor who is familiar with the rental value of homes in your community what he/she believes the parsonage could be rented for. **OR**

Determine the amount the parsonage could reasonably be expected to sell for, if it were for sale. (This is called Fair Market Value.) Next find out what the interest rate is on 10 year Treasury Bonds and add 4% to that figure (to approximate the return a landlord might expect to net). Multiply the property's Fair Market Value by the Treasury Bonds+4% figure to approximate fair rental value for one year.

Housing Equity Calculation:

1. Enter the larger of \$12,000 or 30% of your Pastor's base compensation	
2. Enter the Fair Rental Value figure (see above)	
Subtract line 2 from line 1.	
mpare the number above to the minimum housing equity number and enter the ger number here. This is your housing equity figure for Schedule II, (page 5)	

The minimum housing equity required by the synod is \$2,025.

HOUSING EQUITY AND HOUSING ALLOWANCE DESIGNATION FORMS

Housing Equity Allowance Agreement

Po	nis form is for use when contributions to a housing equity allowance are not made by the congregation to the member's rtico optional pension plan. When payments are made Portico's optional pension plan, the congregation uses the forms sented by the custodians of this fund.)
	a properly called meeting of the congregation of Lutheran Church, with a quorum present, held on it was moved, seconded, and voted to establish a housing equity allowance fund for the Rev with (1) initial contribution of \$ for the 20, and (2) with subsequent annual attributions to be determined each year thereafter by vote of the congregation.
Th	e conditions of this agreement are as follows:
1.	The annual contribution shall be placed in Portico's Alternate Pension Account.
2.	The fund shall not be available for use by the congregation or by the pastor except for the purchase of a house by the pastor or the pastor's spouse.
3.	The fund shall be paid in full, upon request, to the pastor or survivors in the event of the pastor's disability, retirement or death.
4.	The funds shall be payable to the pastor's estate if there is no surviving spouse.
	Date Signed by an officer of the congregation
	Signed by the Pastor
Up pai ack the Th	con motion duly made and seconded, it was voted to designate \$ of the cash compensation for 20 to be do to the Rev as a housing/furnishings allowance in response to the pastor's request and thousing during that the allowance so designated does not exceed the fair rental value of his/her home, furnished, plus cost of utilities (or the fair rental value of the furnishings where a parsonage is provided). erefore, cash compensation shall be: \$ and the housing allowance shall be
Sig	Date
Sig	Date

The following forms may be utilized in developing a Housing Allowance Program for the pastor.

- No. 1 Form for presentation of Minister's estimate of expenses qualifying under the Pastor's housing allowance.
- No.2 Draft language for action on a housing allowance by the church council.
- No.3 Draft notification to the minister by the congregation (church council) of approved housing allowance.

PASTOR'S ESTIMATE OF HOUSING EXPENSE

To: From: Date: Re:		(Name of Congregation) (Name of Pastor)
		Housing allowance for year extending from, 20 to, 20
		ounts set forth below are the amounts I expect to spend during the period (as above) to rent of the provide a home for my family and me.
Item 1.	Ren	t on leased property or payments on purchase of a home luding down payment, acquisition costs, and mortgage payments of principal)\$
2.	Gar	age rental (if not included above)
		ities (gas, electricity, water, sewer, oil, phone, refuse removal charges, firewood, TV Cable),
4.	Insu	arance (homeowner's, fire, extended coverage, liability, contents, flood)
5.	Rep	airs and maintenance
6.	Furi	nishings and improvements
7.	Inte	rest and taxes (may want to itemize these separately)
8.	Oth	er housing expense (list in detail)
		TOTAL
		(Minister's Signature)

DRAFT LANGUAGE FOR CHURCH COUNCIL ACTION ON HOUSING ALLOWANCE

The	Committee advised the church council that und	er the tax laws an ordained minister of
the Gospel is not subject to Feder	ral Income Tax with respect "to the rental allowand	ce paid as part of compensation to the
	home." Where the pastor owns a home this amour	
equal to the fair rental value of th	ne home, including furnishings and appurtenances	such as a garage, plus cost of utilities.
The council, after considering th	ne statement of the Rev.	setting forth estimates of the amount
expected to be spent to rent of	ne statement of the Rev	1 20 to
, 20, and in light	ht of the Federal Income Tax law and of the establ	ished compensation level, on motion
duly made and seconded, and ad	lopted the following resolution:	
Resolved that the Rev.	receive a compensation of \$	for the year, and
a housing allowance of \$	receive a compensation of \$for the year, the housing allowance to	be so designated in the official
records.		
(Secretary's Signature)		
(Secretary S Signature)		
NOTIFICATION OF HOUSI	NG ALLOWANCE BY CONGREGATION (E	CMPLOYER)
1,0111011101, 01 110 001	(2	
Date		
D D		
Dear Rev.	<i>:</i>	
This is to advise you that at a me	eeting of the church council held on	, your housing allowance for
the year was off	ficially designated and fixed in the amount o	f \$ Accordingly,
\$o	f the total compensation payable to you during the	year will constitute
housing allowance and the balar	nce will constitute "compensation" (as interpreted	by the Income Tax Law).
(Secretary's Signature)		

APPENDIX C

SABBATICAL LEAVE

Purpose: Sabbatical leave is recommended for clergy and Deacons as a time for renewal of one's professional and personal life. A sabbatical leave is a significant time away from congregational responsibilities; a time to receive, to be nurtured, to dig deeper into one's self, and to reflect on the call to ministry and relationship to God. Sabbatical leave should be holistic, including time for prayer, reflection, relaxation, and refreshment of body and spirit, as well as further developing gifts for continuing ministry. Sabbatical leaves may vary and invite different considerations in each congregation and in each ministry. Congregations and clergy both benefit from study, growth, and renewal and long-term mutual ministry is revitalized and stimulated.

Sabbatical Times and Duration

The Evangelical Lutheran Church in America has strongly recommended (but cannot require) that a Sabbatical Leave policy be adopted for all pastors serving parishes. In the East Central Synod of Wisconsin, this is also the recommended policy and is one that is increasingly being adopted by many congregations. Adoption by all congregations is strongly recommended. At the time of a Call process, a Sabbatical Leave policy should be discussed. If a pastor is already serving a congregation without such a policy, implementation of a Sabbatical Leave policy should be discussed and/or adopted at the earliest opportunity.

It is the intention of this Synod that after every 5 years in a full time parish call, or having served 6-8 years total time in ministry, a sabbatical shall be offered to any rostered staff person in the East Central Synod of Wisconsin. A sabbatical may be granted at an earlier point if deemed appropriate. The Synod Bishop will assist in determining the benefits of a sabbatical outside the normal guidelines. The duration of a sabbatical is 3 months or more. The sabbatical may be divided into two sections of time. The sabbatical must be completed within a year of the first day of the initial sabbatical.

Time and length of sabbaticals are to be negotiated between the rostered staff, the appropriate congregational committee and the council. It is recommended that the Bishop be notified while a sabbatical is being negotiated. This is particularly important when synodical support is being requested as part of the sabbatical. A sabbatical leave should imply (to both the congregation and the pastor) that there will be a return to the same position of ministry held prior to the sabbatical.

Coverage and Costs during the Sabbatical

The congregation will continue to fund full compensation and benefits for the rostered staff on sabbatical. The congregation, with Synod and conference support, is responsible for providing interim ministry during the sabbatical. Coverage should be provided by congregational members, trained synodical lay ministers, and the clergy of neighboring congregations. The congregation(s) may assist with costs of the sabbatical activity. Creative long term mutual funding between rostered staff and the congregation for sabbatical activities is encouraged. Special or outside funding may be available depending on the goals and purposes of the sabbatical. Sabbaticals for part time rostered staff or those in shared ministries may require special considerations.

Sabbatical Application

Name	Congregation
Address	Phone
Include the responses to these questions in your plan: What are your learning and personal goals? Why are they important to your ministry? How will your time be spent? How will your congregation benefit from these says they will you share your sabbatical experience what financial concerns need to be addressed?	
Brief Description of Plan:	
Applicant	Date
Congregation President	Date
cc: Bishop	

APPENDIX D

OTHER PASTORAL SERVICES

From time to time your pastor(s) will not be available to lead worship services (including occasional services, weddings, funerals, etc.), teach classes, etc., due either to their obligations to the church at large (attending conferences, continuing education, assisting the Bishop, helping sister congregations, etc.) or vacation or to other time off. As such the congregation will need to make alternate provisions for many of the duties which are usually performed by a pastor. Most often congregations will request the services of another pastor on a "supply" basis to fill these needs. The two most commonly required services include the leading of worship services and the teaching of confirmation or other classes. In most cases actual travel expenses will be approximated by reimbursing at the IRS mileage rate. However, there may be additional travel expenses (meals, lodging, compensation for time, etc.) that may need to be reimbursed when greater distances are traveled. The following provides minimum guidelines for compensation of Supply Pastors.

Minimum compensation for Supply Pastors:

Reminder:

IRS mileage for 2018 is \$.545 /mile. (Use 2019 rate for 2019.)

Worship Services:

(Worship services include weekly services, occasional services, weddings, funerals, etc.)

Congregations: Please remember to pay your supply pastor(s) within two weeks of services provided.

Pastors: Please remember that the congregation's treasurer needs a listing of your travel expenses and services provided.

One Worship Service: \$175 + Actual Travel Expenses
Two Worship Services: \$225 + Actual Travel Expenses
More than Two Worship Services: As Agreed + Actual Travel Expenses

Confirmation or other Pastoral Teaching:

Each Class: \$100 + Actual Travel Expenses

Additional Dollars needed to be budgeted by the Congregation for Time Agreement

To aid the congregation in the preparation of their budgets, the following schedule is provided to estimate the cost of the time agreement which you have made with your pastors.

Number of Days a Supply Pastor is needed to lead worship:	•••
Multiply by \$175 if one worship service per day, \$225 if two(rate)	
Cost for supply pastor	•••
Add \$50 per day to approximate the cost of travel expenses	
Cost for Worship Supply	
Number of Confirmation or other classes	
Multiply by \$100 for each class(rate)	
Cost for instructions	
Add \$50 per day to approximate the cost of travel expenses	•••
Cost for Confirmation and other classes	•••

Other Pastoral Services (Visitation, counseling, etc.)

There are times when a congregation may call or contract with a pastor to do other ministry on a part-time basis (visitation, counseling, etc.) Congregations should be aware that the cost of these services is often up to 30% higher than the "hourly rate" of a full time pastor.

Please note your congregation may incur other expenses. However, the above are the most common expenses.

APPENDIX E

PART-TIME CHURCH MUSICIANS (less than 20 hours per week)

An approach to determining compensation of part-time church musicians follows. We urge you to use the fairest method to determine a just compensation.

1. Number of Hours/Week

The church musician's work covers a broad spectrum of activities, some of which is "<u>visibly</u>" observed by the congregation (worship services, rehearsals) but much of which goes "<u>unseen</u>" (music selection, practice time, rehearsal preparation, etc.). In order to determine the number of working hours/week for a church musician it is advisable that the following worksheet be filled out together by the personnel committee, pastor and musician:

HOURS/WEEK MUSICIAN'S DUTIES

 a)	Worship Service
 b)	Choir Rehearsals
 c)	Practice time (maintenance of technique and repertoire)
 d)	Preparation for rehearsals (reviewing and selection of music, marking scores, ordering materials needed, etc.)
 e)	Service planning, consultation with clergy
 f)	Meetings: staff and worship/music committee; organist and choir director; congregational
 g)	Administrative tasks: maintenance of the music library, copyright procedures, developing and administering the annual budget as approved by the Church Board.
 h)	Program building and recruiting; liturgical and musical training and enrichment for the congregation.
 i)	Auditioning and engaging soloists or small "special music" groups for worship services.
 j)	Special music programs; planning and scheduling hymn-sings, special services, concerts, performance productions.
 k)	Composition and arrangement of music for particular needs of the service; or for voicing of the choirs, etc.
 1)	Looking for and review of new compositions and editions, reading of musical and liturgical materials.
 m)	Continuing education: teaching or attending church music workshops professional meetings, lessons.
 n)	Instrument maintenance and care (organ, piano, handbells, etc.) and demonstrations.
 o)	Custodial work (furniture and instrument moving); setting up and clearing rehearsal and performance areas.
 p)	Writing articles for church publications; developing publicity material for newspapers, radios, etc.
 q)	Other
	Total
	OR (see next page)

71

Another appropriate formula to determine pay is that 3 hours of preparation are needed for each worship service.

+ _	3 Allow 3 hours for preparation (fill in 1 hour for each service to be played)
x	Total hours for which payment is to be made hourly rate of pay
 + _	Fee before additional to compensate lack of benefits. 10% since those working less than 20 hours per week receive no benefits other than FICA
\$	(compensation)

2. Level of Competency

The level of competency is determined by using the categories of DEACON or Lay Minister (page 14of these guidelines) that most closely matches the experience and training of the musician. Simply apply the dollar per hour from the appropriate level of competence and multiply by the number of hours worked per week to determine compensation.

Additional Minimum Recommended Fees for Part-time Organists:

Weddings \$150

Funerals \$150 (church should notify funeral home of fee)

Rehearsals \$ 75 each

COMPENSATION GUIDELINES FOR SECRETARIAL AND CUSTODIAL STAFF:

Please check local community levels of pay and reimbursement.

APPENDIX F

SUPPORT STAFF

Most congregations are well-served not only by their Called and Professional staff but also by those whose ongoing ministry would be classified under the heading "Support Staff". This category covers the dedicated servants of God who function as Administrative Assistants, Secretaries, Custodians, and others who serve in full and part-time positions in support of the congregational ministry. . Sometimes, despite the best intentions of congregations, these employees are inadvertently overlooked because they usually labor "behind the scenes" and often on days and in ways when the worshiping congregation is not present. These employees should always be given consideration and care when issues of remuneration and employee benefits are considered.

The Compensation Guidelines manual cannot presume to share compensation minimums and ranges for Support Staff due to wide variations in local situations and individual responsibilities. This Synod does, however, wish to give some guidance and advice as congregations seek to responsibly care for all those who are employed in support of their programs and buildings and offices. We offer the following as a guideline for review:

1. Have job descriptions and expected hours of work been put in writing for Support Staff?

The presence of job descriptions and time expectations can often help identify areas of additional need or situations where adjustments of expectations should be discussed.

2. <u>Has the "line of supervision" been adequately explained so that both the Support Staff and those</u> responsible for supervision have come to agreement?

Clear supervisory lines assist the support staff and the congregation in knowing when and whom to contact if special needs for the employee's time or special concerns about the employee arise. The "oh, we'll let the Secretary do that" syndrome can be avoided.

3. Have the levels of compensation been compared within the local community with other like positions? Has this been done at least once every two years?

Often dedicated support staff who have been long-term employees have "fallen behind" others who labor in a similar category in the community. A fair comparison through the local Chamber of Commerce or local companies can usually be made without compromising the confidentiality issues of an individual's pay. Fair compensation levels let congregations feel good and help congregational employees know they are cared for.

4. <u>Have issues of vacation, flex time, paid time off in case of illness, and paid holidays been reviewed regularly?</u>

Congregational employees need the same kinds of "time off" policies that local businesses offer for their employees. Comparisons through local Chambers of Commerce can again be easily secured.

5. Has a fair policy for full and part time support staff been adopted which explores, and possibly implements, retirement benefits, disability coverage, life insurance, and medical benefits?

The ELCA offers many of these through Portico and allows support staff to be fully covered in many of the same ways as pastors. Sometimes such benefits allow a dedicated employee to serve his or her Lord as a full time employee of a congregation rather than leaving for private industry. Many of these benefits can also be worked out through private insurers in a local community. Often these plans can result in significant help to the employee in ways which do not result in a greatly increased tax burden to the employee.

6. <u>Has a policy of "continuing education" been reviewed for support staff and congregational monetary and time support made available so that such continuing education might be taken?</u>

Often we forget that new machinery or computers or programs come out every year. Who better to learn about new ways to increase a congregation's efficiency and proficiency than the support staff? Sometimes support staffs need intentional reminders and expectations because they are so dedicated to getting the job done that they won't spend time away without encouragement. Almost always, time spent in continuing education brings more benefit back home than the continuing education event cost.

7. Has the congregation given visibility and credibility to the Support Staff?

Are their names known to the members?

Has anyone said a public "thank you" lately?

Are support staffs recognized in such a way that shows the congregation is proud of its employees and their work?

Has someone sat down and asked if all the equipment works, if it is efficient, if it needs repair or replacement? Is a system of feedback in place so that the support staff feels appreciated and not isolated?

A committee or an individual needs to show care, concern, and promote justice for the support staff just as most congregations do for their pastors and rostered staff. Support staffs are often "unsung heroes" in a congregation. They do the work that is usually unnoticed when it is done correctly and they often become the ones who correct a mix-up or problem before it becomes unsolvable. Support staffs are those who have chosen a church vocation because they care. Let us always care for them.